

# LOCAL AGENCY FORMATION COMMISSION COUNTY OF SAN BERNARDINO

175 West Fifth Street, Second Floor, San Bernardino, CA 92415-0490

• (909) 387-5866 • FAX (909) 387-5871

E-MAIL: [lafco@lafco.sbcounty.gov](mailto:lafco@lafco.sbcounty.gov)

[www.sbclafco.org](http://www.sbclafco.org)

---

**DATE:** NOVEMBER 8, 2004

**FROM:** KATHLEEN ROLLINGS-McDONALD, Executive Officer

**TO:** LOCAL AGENCY FORMATION COMMISSION

---

**SUBJECT: Agenda Item #9:** Initiation of Service Reviews and Sphere of Influence Updates for the North County (Victor Valley/Barstow) Local Agencies

---

## **RECOMMENDATION:**

1. Initiate service reviews required by Government Code Section 56430, and sphere of influence updates required by Government Code Section 56425, for all cities and special districts located in the North County – Victor Valley/Barstow area (roughly from the north facing slope of the mountains to Mountain Pass and from the Los Angeles County Line to Newberry Springs); and,
2. Direct staff to schedule these service reviews and sphere of influence updates for public hearing as they are completed.

## **BACKGROUND INFORMATION:**

At the February 2002 hearing, the Commission adopted its original local policies and procedures to guide the conduct of service reviews/sphere updates for cities and special districts in San Bernardino County. At the May 2003 hearing, the Commission amended those policies given its experience with completion of the West Valley service reviews/sphere of influence updates (copy of policy attached to this report). Those actions paved the way for the Commission to meet its statutory mandate to conduct service reviews and sphere of influence updates for all local agencies under its purview within the County.

Since this process began, the Commission has completed all of the West Valley service reviews, all but two sphere/service reviews for the East Valley area (County Service Area SL-1 and the San Bernardino Valley Water Conservation District remain), while deferring the service review/sphere update for the Board of Supervisors governed fire providers in the Valley area – Central Valley Fire Protection District and County Service Area 38 – while the County reviews options for reorganizing that function countywide. The service review/sphere update for County Service Area SL-1 is scheduled to be considered as Item #7 on this agenda. Staff anticipates presentation of the San Bernardino Valley Water Conservation District service review/sphere update at the January 2005 hearing, allowing for closure of the East Valley reviews.

Based on the Commission's action to divide the County into five geographic regions (to correspond with the statutory five-year review period), it is now appropriate for the Commission to initiate proceedings for service reviews/sphere of influence updates for the North County area (Region #3 on the schedule). This region begins with the north slopes of the San Bernardino and San Gabriel Mountains entering the desert including the communities of Wrightwood, Phelan, Pinon Hills, Oak Hills, Summit Valley, Lucerne Valley and the City of Hesperia along the southern border extending northward along Interstate 15 and Interstate 40 corridors, including the Victor Valley and Barstow areas out to Newberry Springs, and along the Los Angeles County Line for the communities of El Mirage, Trona and Red Mountain. Specifically, staff recommends that the Commission initiate service reviews/sphere studies for the following local agencies identified by community:

Regional Agencies:

Mojave Desert Resource Conservation District  
Mojave Water Agency  
County Service Area 40 (TV Translator)  
County Service Area 60 (Apple Valley Airport)  
(County Service Area 70 is a regional fire administration body and  
County Service Area 38 is a regional fire provider within the  
North County area; however, these service reviews/sphere  
updates have been deferred while a larger reorganization of the  
County's fire responsibilities is considered.)

Adelanto  
City of Adelanto

Apple Valley

- Town of Apple Valley
- Apple Valley Fire Protection District
- Apple Valley Heights County Water District
- Apple Valley Foothill County Water District
- Juniper Riviera County Water District
- Mariana Ranchos County Water District
- Thunderbird County Water District
- County Service Area 17 (streetlights)

Barstow

- City of Barstow
- Odessa Water District
- Barstow Fire Protection District
- Barstow Cemetery District
- Barstow Heights Community Services District
- County Service Area SL-1

Daggett

- Daggett Community Services District

Hesperia/Oak Hills/Summit Valley

- City of Hesperia
- Hesperia Fire Protection District
- Hesperia Recreation and Park District
- Hesperia Water District

Lucerne Valley

- County Service Area 29 (cemetery, TV translation, fire protection, park and recreation, streetlights, water, sewer, ambulance)

Newberry

- Newberry Springs Community Services District

Phelan/Pinon Hills

- County Service Area 9 (Phelan – streetlights, road maintenance, park and recreation)
- County Service Area 56 and its Improvement Zone F-1 (Pinon Hills – streetlights, park and recreation, sewer, animal control, fire protection, ambulance)

Red Mountain

- County Service Area 30 (streetlights, planning, fire protection)

East Kern Healthcare District

Searles Valley/Trona

County Service Area 82 (cemetery, park and recreation, fire,  
ambulance, animal control, sewer, streetlights)

Rand Communities Water District

Indian Wells Valley Water District

Victorville/Baldy Mesa/Oro Grande/Spring Valley Lake

City of Victorville

Victorville Fire Protection District

Victorville Recreation and Park District

Victorville Sanitary District

Baldy Mesa Water District

Victor Valley Water District

County Service Area 42 (Oro Grande – park and recreation, water,  
sewer, streetlights, solid waste)

County Service Area 64 (Spring Valley Lake – water, sewer, road,  
street sweeping)

Wrightwood

County Service Area 56 (streetlights, park and recreation, sewer,  
animal control, fire protection, ambulance)

Yermo

Yermo Community Services District

There are a number of public agencies providing service in the North County region that are not under the Commission's purview for establishment of spheres of influence. These agencies will impact the municipal service reviews conducted by the Commission for their respective communities; therefore, staff will seek to gather and provide information on the services they offer. The agencies, known at this time, are:

County Service Area 38 -- service review for this fire protection agency has been deferred, however, the following improvement zones will be discussed:

Improvement Zone D (Mountain View Acres) -- Victorville

Improvement Zone E (Summit Valley) -- Hesperia

Improvement Zone K (Spring Valley Lake) -- Victorville

Improvement Zone N (El Mirage)

County Service Area 70:

Improvement Zone B (Helendale/Silver Lakes – sewer,  
streetlights)  
Improvement Zone C (Helendale/Silver Lakes – water)  
Improvement Zone E-1 (north Apple Valley – utility electrical)  
Improvement Zone FP-1 (Windy Acres – fire)  
Improvement Zone G (Oak Springs – road)  
Improvement Zone J (Oak Hills – water, sewer)  
Improvement Zone L (Phelan/Pinon Hills – water)  
Improvement Zone P-4 (Phelan – park and recreation)  
Improvement Zone P-6 (El Mirage – park and recreation)  
Improvement Zone R-32 (Phelan – road maintenance)  
Improvement Zone R-39 (Phelan – road maintenance)  
Improvement Zone R-41 (Quail Summit – road maintenance,  
streetlights)  
Improvement Zone S-7 (Lenwood – sewer)  
Improvement Zone SP-2 (High Country Estates – sewer)  
Improvement Zone W (Hinkley – fire and park and recreation)

Once the Commission takes an action to initiate the service reviews/sphere of influence updates, staff will begin working with the agencies to develop the information necessary for review. The tentative plan is to schedule the presentations to the Commission starting with the southernmost agencies moving north. The staff anticipates scheduling a meeting of the affected agencies during January 2005, to outline the information requirements for the municipal service reviews/mandatory sphere updates, review Commission policies, and provide for discussion of the regional issues. Some flexibility concerning the plan for presentation, however, will be necessary since some agencies may be better able to respond in a timely fashion to information requests than others.

Staff will provide periodic progress reports on this process to the Commission during the monthly Executive Officer's Oral Report item on the agenda.

KRM/

Attachment:

Policies and Procedures for Service Reviews/Sphere of Influence  
Updates